

## REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE $\underline{\text{CARLISLE COUNTY SHERIFf}}$

Calendar Year 1999

# EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS WWW.KYAUDITOR.NET

144 CAPITOL ANNEX FRANKFORT, KY 40601 TELE. (502) 564-5841 FAX (502) 564-2912

#### **EXECUTIVE SUMMARY**

# CARLISLE COUNTY STEVE McCHRISTIAN, SHERIFF CALENDAR YEAR 1999 FEE AUDIT

### **Description of Office:**

The office of the County Sheriff is mandated and regulated by state laws and regulations. The Sheriff has been charged with the responsibility of collecting taxes and providing protection to the public.

### **Audit Results:**

The auditor has issued an unqualified opinion on the Carlisle County Sheriff's financial statement for the period January 1, 1999 through December 31, 1999. An unqualified opinion is an opinion issued when the auditor, based on the audit work performed, believes the financial statement of the auditee is presented fairly in all material respects. There is a comment and recommendation in the audit report.

• The Sheriff Should Have Required Depository Institutions To Pledge Or Provide Additional Collateral Of \$25,700 To Protect Deposits

### **Statement of Receipts, Disbursements, and Excess Fees:**

The financial statement of the Sheriff for calendar year 1999 reflects excess fees of \$17, which has been paid to the county.

### **Changes in Administration:**

This is the first audit that this newly elected official has received.

### **Notes to the Financial Statement:**

### Drug Fund-

The Sheriff's office established a Drug Fund on January 16, 1990 with a contribution from the Carlisle County Fiscal Court. At January 1, 1999, the balance was \$5,792. During calendar year 1999, receipts totaled \$2,509 and disbursements totaled \$2,401, leaving a balance of \$5,900 as of December 31, 1999.

CONTENTS	PAGE
0011121110	11102

INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES	3
NOTES TO FINANCIAL STATEMENT	5
COMMENT AND RECOMMENDATION	9
REPORT ON COMPLIANCE AND ON INTERNAL CONTROL	
OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	13



## Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
Kevin Flanery, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable John Roberts, Carlisle County Judge/Executive
Honorable Steve McChristian, Carlisle County Sheriff
Members of the Carlisle County Fiscal Court

### Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the County Sheriff of Carlisle County, Kentucky, for the year ended December 31, 1999. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office is required to prepare the financial statement on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles. This cash basis system does not require the maintenance of a general fixed asset group or general long-term debt group of accounts. Accordingly, the accompanying financial statement is not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the Carlisle County Sheriff for the year ended December 31, 1999, in conformity with the basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
Kevin Flanery, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable John Roberts, Carlisle County Judge/Executive
Honorable Steve McChristian, Carlisle County Sheriff
Members of the Carlisle County Fiscal Court

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following area of noncompliance

• The Sheriff Should Have Required Depository Institutions To Pledge Or Provide Additional Collateral Of \$25,700 To Protect Deposits

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated October 27, 2000, on our consideration of the County Sheriff's compliance with certain laws and regulations and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - October 27, 2000

# CARLISLE COUNTY STEVE McCHRISTIAN, SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

### Calendar Year 1999

### Receipts

State Fees For Services: Finance and Administration Cabinet Cabinet For Human Resources Return of Fugitives Transporting Juveniles	\$	1,378 1,430 5,797 312	\$ 8,917
Circuit Court Clerk:	Ф	2.440	
Sheriff Security Service Fines and Fees Collected	\$	3,440 1,080	4,520
Fiscal Court			16,809
County Clerk - Delinquent Taxes			209
Commission On Taxes Collected			40,220
Fees Collected For Services: Auto Inspections Accident and Police Reports Serving Papers Carrying Concealed Deadly Weapon Permits 10% Sheriff's Fees	\$	2,070 94 1,720 2,370 5,088	11,342
Other: Miscellaneous			312
Interest Earned			978
Borrowed Money: State Advancement			16,000
Gross Receipts (Carried Forward)			\$ 99,307

### CARLISLE COUNTY STEVE McCHRISTIAN, SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES Calendar Year 1999 (Continued)

\$ 99,307

Gross Receipts (Brought Forward)

**Disbursements** 

### Operating Disbursements and Capital Outlay:

Personnel Services-		
Deputies' Salaries	\$ 10,712	
Part-Time Salaries	824	
Contracted Services-		
Advertising	443	
Transporting Prisoners	2,872	
Materials and Supplies-		
Office Materials and Supplies	1,739	
Uniforms	302	
Auto Expense-		
Mileage	14,508	
Other Charges-		
Carrying Concealed Deadly Weapon Permits	935	
Dues	325	
Postage	110	
Repayment For Class	30	
Miscellaneous	27	
Capital Outlay-		
Office Equipment	262	
Debt Service:		
State Advancement	 16,000	
Total Disbursements		 49,089
Net Receipts		\$ 50,218
Less: Statutory Maximum	\$ 49,513	
Sheriff's Training Incentive	 688	 50,201
Excess Fees Due County for Calendar Year 1999		\$ 17
Payment to County Treasurer - December 31, 1999		17
Balance Due at Completion of Audit		\$ 0

The accompanying notes are an integral part of the financial statement.

### CARLISLE COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 1999

Note 1. Summary of Significant Accounting Policies

### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

### B. Basis of Accounting

The financial statement has been prepared on a cash basis of accounting pursuant to KRS 68.210 as recommended by the State Local Finance Officer. Revenues and related assets are generally recognized when received rather than when earned. Certain expenses are recognized when paid rather than when a liability is incurred, including capital asset purchases. Certain other expenses are recognized when a revenue and the related asset can be associated with a corresponding liability due another governmental entity.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.28 percent.

CARLISLE COUNTY NOTES TO THE FINANCIAL STATEMENT December 31, 1999 (Continued)

### Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

### Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The Sheriff entered into a written agreement with the depository institution and met requirements (a), (b), and (c) stated above. However, as of November 9, 1999, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$25,700 of public funds uninsured and unsecured.

The county official's deposits are categorized below to give an indication of the level of risk assumed by the county official as of November 9, 1999.

	Bank	Balance
Collateralized with securities held by pledging depository institution in the county official's name	\$	348,060
Uncollateralized and uninsured		25,700
Total	\$	373,760

### Note 4. Drug Fund

The Sheriff's office established a Drug Fund on January 16, 1990, with a contribution from the Carlisle County Fiscal Court. At January 1, 1999, the balance was \$5,792. During calendar year 1999, receipts totaled \$2,509 and disbursements totaled \$2,401, leaving a balance of \$5,900 as of December 31, 1999.

### COMMENT AND RECOMMENDATION

# CARLISLE COUNTY STEVE McCHRISTIAN, COUNTY SHERIFF COMMENT AND RECOMMENDATION

### Calendar Year 1999

The Sheriff Should Have Required Depository Institutions To Pledge Or Provide Additional Collateral Of \$25,700 To Protect Deposits

On November 9, 1999, \$25,700 of the Sheriff's deposits of public funds in depository institutions were uninsured and unsecured. According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with Federal Deposit Insurance Corporation insurance, equals or exceeds the amount of public funds on deposit at all times. We recommend that the Sheriff require the depository institution to pledge or provide collateral in an amount sufficient to secure deposits of public funds at all times.

Sheriff's Response:

Understand. Have taken care of this problem.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable John Roberts, Carlisle County Judge/Executive Honorable Steve McChristian, Carlisle County Sheriff Members of the Carlisle County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Carlisle County Sheriff as of December 31, 1999, and have issued our report thereon dated October 27, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the Carlisle County Sheriff's financial statement as of December 31, 1999, is free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Carlisle County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be a material weakness.

Honorable John Roberts, Carlisle County Judge/Executive
Honorable Steve McChristian, Carlisle County Sheriff
Members of the Carlisle County Fiscal Court
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards
(Continued)

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - October 27, 2000